

POLICE AND CRIME COMMISSIONER FOR LEICESTERSHIRE POLICE AND CRIME PANEL

PAPER MARKED

Report of	POLICE AND CRIME COMMISSIONER
Date	TUESDAY OCTOBER 2ND 2013 - 09:30 A.M.
Subject	THE POLICE AND CRIME PLAN REFRESH
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Purpose of Report

1. To brief the Police and Crime Panel (the Panel) on the principal changes made to the Police and Crime Plan (the Plan) and to introduce the refreshed plan that is to be published by 25th October 2013. A copy of the refreshed plan is attached to this report.

Recommendation

2. It is recommended that the Panel consider and endorse the refresh of the Plan.

Background

3. The Police and Crime Plan 2013-2017 (the Plan) was presented to the panel at the meeting on the 25th March 2013 and published thereafter. In the Plan a pledge was made that its content would be refreshed to ensure that it continues to reflect the needs of the people of Leicester, Leicestershire and Rutland.
4. A group of internal and external partners make up the Police and Crime Plan Steering Group who have met regularly to inform the Plan. The group is made up of statutory partners and other criminal justice partners. Partners from health, district councils, community safety partnerships (CSP) and the courts service regularly attended. It is intended that this version of the Plan further emphasises the previous partnership thrust of the earlier document.
5. The refreshed document now more deeply reflects what really matters to people, communities and partners, as well as incorporating lessons learned and updated thinking since the election of the Police and Crime Commissioner (PCC) in November 2012.

Refresh of the Police and Crime Plan

7. The Police and Crime Commissioner made a commitment to publish a refreshed Police and Crime Plan in October 2013, particularly to reflect progress towards strategic priorities in the Plan, commissioning intentions and a balanced Medium Term Financial Strategy.
8. The Police and Crime Plan refresh is project managed by the Office of the Police and Crime Commissioner (OPCC) Planning and Performance Co-ordinator. Consultation and Engagement has been undertaken from 24th April 2013 to 31st August 2013 through regular Police and Crime Plan Steering Group meetings, which resulted in a wide partnership engagement programme being co-ordinated through these meetings.
9. Partnership engagement and consultation exercises have been completed and feedback from the partnership has been circulated to members of the Police and Crime Plan Steering Group.
10. An updated section on the commissioning intentions and the financial challenge has been completed and included in the refresh.
11. A draft Plan was circulated for consultation on 15th August 2013 for a two week period which ended on the 30th August. The draft Plan was circulated to partners, Independent Advisory Groups (IAGs), the local branches of the Federation and Unison and made available to the public.
12. A total of 28 responses were received which can be summarised (unverified) as being:

Source	Number of Responses
Local authorities (including Parish Council)	6
Independent Advisory Groups	5
Local Organisations	5
JARAP	1
Internal - Police Officer	10
Internal - Police Staff	1
Total separate responses	28

13. The feedback from the responses has been analysed and the main changes to the Plan following the feedback are detailed below.

What are the main changes to the Plan and the impact?

12. During engagement and consultation exercises with partners, the Police and Crime Plan Steering group discussed the original Plan and how this could be improved. This has been used to improve the layout and style of the document while revising the Plan.
13. To emphasise the partnership approach to achieving the Plan objectives, it now has two strands, instead of three. These are 'setting the strategic direction and accountability for policing and partnerships' and 'contributing to resourcing of policing response to regional and national threats'. This will make the Plan more partnership focused.

14. Engagement concluded that the Plan should focus on four key themes (rather than the six suggested in the original Plan) - 'Reducing Offending and Reoffending', 'Support for Victims and Witnesses', 'Protecting Vulnerable People' and 'Making Communities and Neighbourhoods Safer'- and these themes will provide the basis for setting the strategic direction and accountability for policing and partnerships section. Strategic priorities underpin these themes. This will enable the commissioning intentions to be linked directly to the Plan themes.
15. The Financial Challenge section is now provided in a separate document. This change came about through feedback from IAGs and is explained in section 11 of the plan. This will make the Plan more community focused.

What feedback was received during the consultation period 15 August – 30 August 2013?

16. The draft Plan was sent out with an accompanying letter. This letter requested specific feedback on areas that the PCC felt would benefit from partners expertise and guidance. The feedback is reflected in the second draft of the Plan. These additions strengthen the content of the Plan but do not change the Plan greatly.
17. Detail and content of the responses also varied greatly, ranging from feedback on grammar to reports with up to sixteen pages of page by page feedback. This feedback has been analysed and the main themes have been drawn out. From the responses a total of 9 clear themes were apparent (which are listed in para 20).

What process has been followed to decide whether the feedback is included in the second version of the draft Plan?

18. A spread sheet has been produced to capture the themes and detail of the feedback wherever possible. In cases where there are page by page comments, categories and specific themes have been captured.
19. Themes and recommendations have been drawn out from content provided in the responses. The feedback has been analysed and the impact of incorporating or omitting the detail has been assessed. Following this assessment, recommendations were then presented to the PCC.
20. The PCC has provided a final decision on whether changes to the document are made in version 2 of the Refreshed Plan.

What have been the main themes in the feedback received?

- Remove commercial burglary as a strategic priority – Police
- Remove vehicle crime as strategic priorities – Police
- Reduce the number of targets in the Police and Crime Plan – Police
- Full recognition of the diversity of Leicester, Leicestershire and Rutland - Various Partners
- The Financial Challenge Section. Should it be included? – IAGs
- Transparency and Accountability. Is it in the right section of the report? – IAGs
- Reference to Partner Statutory Responsibilities – Various Partners
- How the Plan will deliver on the strategic priorities – Various Partners
- PCC to pledge support for increasing efficiency through streamlining processes - Various Partners

What has been agreed to be included or removed in version 2 of the draft Plan?

21. **Commercial burglary** – Commercial Burglary will be removed as a strategic priority. It was felt that this is not a crime type that affects communities like other crimes and doesn't have as high an impact as other types of crime. The impact of this will be a reduction in targets and the increased resources to focus on the crime and behaviour that causes the most harm.
22. **Vehicle crime** - Vehicle crime will remain in the Plan. It was felt that this criminality does have a high impact on the people of Leicester, Leicestershire and Rutland. The Police agreed vehicle crime as a strategic priority in November 2012 at the Strategic Tasking and Co-ordination Group. This proposal was made based on a scientific threat, risk and harm scoring matrix carried out by the Force Intelligence Bureau (FIB). It was agreed that the Plan should take into account this scoring. It is recognised that it is not a crime type that causes severe harm like other crime types in the Plan, but it does affect confidence and is a crime that matters to people. Although the Home Office have suggested there should only be one target which is to reduce crime, it is the PCCs commitment to drive down crimes that impact on the people of Leicester, Leicestershire and Rutland and vehicle crime is one of these crimes.
23. Vehicle crime will continue to be reviewed by Her Majesty's Inspectorate of Constabulary (HMIC) in the IQuanta rankings. Therefore there is a target for vehicle crime which must be monitored, reviewed and achieved to ensure scrutiny from the HMIC is not required.

For all crime types with an IQuanta performance reporting structure, a target has been set to seek to achieve the IQuanta average or maintain the performance above average. This structure will fulfil the requirements of HMIC and will support the aim of becoming one of the most effective forces in the country. The impact of this is that resources can be commissioned to prevent and detect vehicle crime through the commissioning intentions and there is no adverse public reaction to removing a priority in an area that is not achieving the performance target.

24. **Number of targets in the Police and Crime Plan** – Commercial Burglary will be removed which results in two less targets than in the previous Plan. This will enable focus on the remaining strategic priorities.
25. **The diversity of Leicester, Leicestershire and Rutland - Various Partners** - The diversity of Leicester, Leicestershire and Rutland section was be re-written to take into account the latest census data. An Equality Impact Assessment (EIA) is being completed alongside the production of the Plan and feedback is being included in the second draft. This will increase the value of the Plan as it is more reflective of the diversity of the area.
26. **The Financial Challenge Section** –There is a short paragraph in the Plan with a link to the full Financial Challenge section on the OPCC website. This will to ensure that the Plan is community focussed yet the detail is available for people to access if they wish to view it.
27. **Transparency and Accountability** – It was felt that this section would be better placed in the opening sections of the Plan. This will be moved to section 5 of the document. This increases the emphasis of transparency and accountability in the Plan.

28. **Reference to Statutory Responsibilities** – A hyperlink to the statutory responsibilities partners hold will be included in version 2 of the Plan. This will enable those reading the Plan to further understand partnership working. The impact of this is that the Plan becomes more community focused.
29. **How the Plan will deliver on the strategic priorities** – The PCC's statutory responsibilities do not include influencing how the Plan will be delivered. This will be made clear in version 2 of the Plan with a commitment by the PCC to provide support. This will provide clarity that that PCC is committed to supporting delivery but is not responsible or able to provide operational delivery of the priorities.
30. **Increasing efficiency through streamlining processes – PCC to pledge support in the Plan** - As in the above point, the PCC is committed to providing a structure that promotes best value for money. Delivery of the Plan is not a statutory responsibility of the PCC. This will be reflected in the transparency and accountability section of the Plan. The impact is as point 29.

What happens when the Plan is ratified by the Chief Constable and the Police and Crime Panel?

31. The Plan design is to be refreshed by the Leicestershire Police Corporate Services department. When this is complete a communications strategy will be produced for the launch and publication of the finalised Plan. The Plan and an Executive Summary will be released internally and externally by the end of October 2013. A British sign language and easy to read version will be produced following the launch and added to the PCC website, along with individual communications messages.

Why has the Police and Crime Commissioner retained targets in the Police and Crime Plan?

32. There is a national steer from the Home Office to set and achieve a single target - of reducing all crime. The national guidance does not however set how this overarching target will be achieved. The Home Office performance reporting structure monitors police in regards to victim led crime. Community Safety Partnerships (CSPs) are also performance managed in this way. If recorded crime figures fall outside parameters set by the Home Office on two consecutive quartiles then scrutiny will be applied by the HMIC to understand and support the force to rectify the issue.
33. The Police and Crime Plan therefore sets targets in line with the Home Office reporting and performance structure. This is to ensure that the targets will prevent the force and CSPs from coming under scrutiny by the HMIC. The methodology used to set the targets is detailed in Appendix B of the Plan.
34. The Police and Crime Commissioner supports the view shared by the Chief Constable that local targets provide focus and motivation. Both the PCC and the CC believe that challenging targets are what the public want and deserve and are in the public interest.

Conclusion

35. Through consultation and engagement a refreshed Police and Crime Plan has been produced reflecting stronger themes and partner priorities. The Plan reflects what really matters to people, communities and partners, as well as incorporating lessons learned and updated thinking since the election of the Police and Crime Commissioner (PCC).

36. In presenting final version of the refreshed Plan to this Panel, the Police and Crime Commissioner wishes to express his sincere thanks to the many partners, agencies, organisations and individuals whose inputs have greatly contributed to a stronger greater focussed plan.
37. The Police and Crime Commissioner will be updating the Commissioning intentions to ensure that the refreshed plan is supported to produce the outcomes to meet the four themes and strategic priorities.

Implications

Financial	There are significant financial implications which have been captured through the Change Plan.
Legal	No legal implications
Equality Impact Assessment	The Equality Impact Assessment consultation on the Plan has been under taken and completed.
Risks and Impact	Risks and impact have been captured in the document.
Link to Police and Crime Plan	All aspects of the Change Programme have been assessed in terms of their impact on the delivery of the Police and Crime Plan. This will continue to be monitored throughout.

Background Papers

Police and Crime Plan 2013-2017

Persons to Contact

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